

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1700H.01I
 Bill No.: HJR 34
 Subject: Redistricting; General Assembly
 Type: Original
 Date: February 1, 2021

Bill Summary: This proposal modifies provisions for the number of house of representative and senate districts.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2032)
General Revenue	\$0 or (More than \$7,000,000)			\$0 or could exceed \$2,301,903
Total Estimated Net Effect on General Revenue	\$0 or (More than 7,000,000)	\$0	\$0	\$0 or could exceed \$2,301,903

*The potential fiscal impact of “(More than \$7,000,000)” would be realized only if a special election were called by the Governor to submit this joint resolution to voters.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2032)
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2032)
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2032)
Total Estimated Net Effect on FTE	0	0	0	\$0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2022	FY 2023	FY 2024	Fully Implemented (FY 2032)
Local Government	\$0*	\$0	\$0	\$0

*Transfer out and transfer in nets to zero **if** the Governor calls a special election.

FISCAL ANALYSIS

ASSUMPTION

Officials from **Office of the Secretary of State** assume, each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the Governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, section 115.063.2 RSMo requires the state to pay the costs. The cost of the special election has been estimated to be \$7 million based on the cost of the 2020 Presidential Preference Primary.

The Secretary of State's office is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. Funding for this item is adjusted each year depending upon the election cycle. A new decision item is requested in odd numbered fiscal years and the amount requested is dependent upon the estimated number of ballot measures that will be approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2014, the General Assembly changed the appropriation so that it was no longer an estimated appropriation.

In FY19, over \$5.8 million was spent to publish the full text of the measures for the August and November elections. The SOS estimates \$65,000 per page for the costs of publications based on the actual cost incurred for the one referendum that was on the August 2018 ballot.

The Secretary of State's office will continue to assume, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. Because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly again change the amount or continue to not designate it as an estimated appropriation.

Oversight has reflected, in this fiscal note, the state potentially reimbursing local political subdivisions the cost of having this joint resolution voted on during a special election in fiscal year 2022. This reflects the decision made by the Joint Committee on Legislative Research that the potential cost of the elections should be shown in the fiscal note. The next scheduled statewide primary election is in August 2022 and the next scheduled general election is in November 2022 (both in FY 2023). It is assumed the subject within this proposal could be on one of these ballots; however, it could also be on a special election called for by the Governor (a

different date). Therefore, Oversight will reflect a potential election cost reimbursement to local political subdivisions in FY 2022.

Officials from the **Missouri House of Representatives (MHR)** estimate an annual savings from reduction of membership from 163 to 136 is \$2,301,903 (\$969,705 for member salaries, \$226,800 for expense accounts, \$826,407 for LA salaries, \$228,312 for session per diem and \$50,679 for session mileage).

Oversight notes unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Oversight will reflect the MHR savings as \$0 0 (voters fail to approve) or \$2,301,903.

Oversight notes Section B of the proposal states that the changes to the number of House districts (if approved by the voters) would be effective January 1, 2030. Oversight is unsure if that means the 105th General Assembly (which will run from 2029 - 2030) will have one session (2029) with 163 Representatives and one session (2030) with 136 Representatives, or if that means the 106th General Assembly (which will run from 2031 - 2032) will be the first with 136 Representatives. For purposes of the fiscal note, Oversight will reflect a “fully implemented” date of FY 2032.

Officials from the **Missouri Senate (SEN)** assume the proposal will have no fiscal impact on their organization. As written, the draft bill indicates the House of Representatives will be made up of 136 members and that the Senate will be made up of 1/4 of the number of Representatives. One-fourth of 136 is 34 and that is the number of current Senators. Therefore, no impact because there is no change in number of Senators.

Oversight notes that the Missouri Senate has stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for this agency.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local election authorities were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL</u> <u>IMPACT – State</u> <u>Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024	Fully Implemented (FY 2032)
GENERAL REVENUE FUND				
<u>Savings</u> - MHR- membership reduction from 163 to 136				
Mileage, per diem, salary	\$0	\$0	\$0	\$0 or could exceed \$1,248,696
Expense accounts, LA salaries	\$0	\$0	\$0	\$0 or could exceed \$1,053,207
<u>Total Savings</u> - MHR	\$0	\$0	\$0	\$0 or could exceed \$2,301,903
<u>Transfer Out</u> - SOS - reimbursement of local election authority election costs if a special election is called by the Governor	\$0 or (More than \$7,000,000)	\$0	\$0	\$0
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	\$0 or (More than \$7,000,000)	\$0	\$0	\$0 or could exceed \$2,301,903

<u>FISCAL</u> <u>IMPACT – Local</u> <u>Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024	Fully Implemented (FY 2032)
LOCAL POLITICAL SUBDIVISIONS				
<u>Transfer In -</u> Local Election Authorities - reimbursement of election costs by the State for a special election	\$0 or More than \$7,000,000	\$0	\$0	\$0
<u>Costs - Local</u> Election Authorities - cost of a special election if called for by the Governor	\$0 or (More than \$7,000,000)	\$0	\$0	\$0
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Upon voter approval, this proposed Constitutional amendment would create a four to one ratio of House districts to Senate districts with equal population districts and three House districts drawn within each Senate district. The existing criteria for redistricting and the number of Senators will remain unchanged. The number of House districts will be 136.

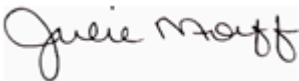
The amendment will go into effect January 1, 2030.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

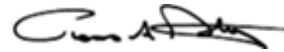
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SOURCES OF INFORMATION

Office of the Secretary of State
Missouri House of Representatives
Missouri Senate



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February 1, 2021



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