

CONFERENCE COMMITTEE SUBSTITUTE

FOR

SENATE SUBSTITUTE NO. 2

FOR

HOUSE BILL NO. 1693

AN ACT

To amend chapter 195, RSMo, by adding thereto one new section relating to the monitoring of certain controlled substances, with penalty provisions.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

Section A. Chapter 195, RSMo, is amended by adding thereto one new section, to be known as section 195.450, to read as follows:

195.450. 1. As used in this section, the following terms shall mean:

(1) "Controlled substance", the same meaning as given to such term in section 195.010;

(2) "Dispenser", a person who delivers a Schedule II, III, or IV controlled substance to a patient, but does not include:

(a) A hospital, as defined in section 197.020, that distributes such substances for the purpose of inpatient care or dispenses prescriptions for controlled substances at the time of discharge from such facility;

(b) A practitioner or other authorized person who administers such a substance; or

(c) A wholesale distributor of a controlled substance;

1 (3) "Health care provider", as such term is defined in
2 section 376.1350;

3 (4) "Patient", a person who is the ultimate user of a drug
4 for whom a prescription is issued or for whom a drug is
5 dispensed, not including a hospice patient enrolled in a
6 Medicare-certified hospice program who has controlled substances
7 dispensed to him or her by such hospice program;

8 (5) "Schedule II, III, or IV controlled substance", a
9 controlled substance that is listed in Schedule II, III, or IV of
10 the schedules provided under this chapter or the Controlled
11 Substances Act, 21 U.S.C. Section 812.

12 2. (1) There is hereby established within the office of
13 administration the "Joint Oversight Task Force for Prescription
14 Drug Monitoring", which shall be authorized to supervise the
15 collection and use of patient dispensation information for
16 prescribed Schedule II, III, or IV controlled substances as
17 submitted by dispensers in this state under this section. The
18 joint oversight task force shall consist of the following
19 members:

20 (a) Two members of the state board of registration for the
21 healing arts who are licensed physicians or surgeons;

22 (b) Two members of the state board of pharmacy who are
23 licensed pharmacists;

24 (c) One member of the state board of nursing who is an
25 advanced practice registered nurse; and

26 (d) One member of the Missouri dental board who is a
27 licensed dentist.

28 (2) The task force members shall be appointed by their

1 respective state regulatory boards and shall serve a term not to
2 exceed their term on such regulatory board, but in no case shall
3 any term on the joint oversight task force exceed four years.
4 Any member shall serve on the joint oversight task force until
5 his or her successor is appointed. Any vacancy on the joint
6 oversight task force shall be filled in the same manner as the
7 original appointment. A chair of the joint oversight task force
8 shall be selected by the members of the joint oversight task
9 force.

10 (3) Members shall serve on the joint oversight task force
11 without compensation, but may be reimbursed for their actual and
12 necessary expenses from moneys appropriated to the office of
13 administration. The office of administration shall provide
14 technical, legal, and administrative support services as required
15 by the joint oversight task force; provided, that the office of
16 administration shall not have access to dispensation information
17 or any other individually identifiable patient information
18 submitted and retained under this section. The joint oversight
19 task force shall be authorized to hire such staff as is
20 necessary, subject to appropriations, to administer the
21 provisions of this section.

22 3. (1) The joint oversight task force shall enter into a
23 contract with a vendor, through a competitive bid process under
24 chapter 34, for the operation of a program to monitor the
25 dispensation of prescribed Schedule II, III, and IV controlled
26 substances. The vendor shall be responsible for the collection
27 and maintenance of patient dispensation information submitted to
28 the vendor by dispensers in this state and shall comply with the

1 provisions of this section and the rules and regulations
2 promulgated by the joint oversight task force.

3 (2) In addition to appropriations from the general
4 assembly, the joint oversight task force may apply for available
5 grants and shall be able to accept other gifts, grants, and
6 donations to develop and maintain the program.

7 (3) The joint oversight task force shall be authorized to
8 cooperate with the MO HealthNet division within the department of
9 social services for the purposes of applying for and accepting
10 any available federal moneys or other grants to develop and
11 maintain the program; provided, that the joint oversight task
12 force shall retain all authority over the program granted to it
13 under this section and the MO HealthNet division shall not have
14 access to the program or the information submitted to the program
15 beyond such access as is granted to the division under this
16 section.

17 4. Dispensation information submitted to the vendor under
18 this section shall be as follows for each dispensation of a
19 Schedule II, III, or IV controlled substance in this state:

20 (1) The pharmacy's Drug Enforcement Administration (DEA)
21 number;

22 (2) The date of the dispensation;

23 (3) The following, if there is a prescription:

24 (a) The prescription number or other unique identifier;

25 (b) Whether the prescription is new or a refill; and

26 (c) The prescriber's DEA or National Provider Identifier
27 (NPI) number;

28 (4) The National Drug Code (NDC) for the drug dispensed;

1 (5) The quantity and dosage of the drug dispensed;

2 (6) The patient's identification number including, but not
3 limited to, any one of the following:

4 (a) The patient's driver's license number;

5 (b) The patient's government-issued identification number;

6 or

7 (c) The patient's insurance cardholder identification
8 number; and

9 (7) The patient's name, address, and date of birth.

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11 The addition of any further information to the list of
12 dispensation information required to be submitted in this
13 subsection shall be the sole purview of the general assembly.

14 5. Each dispenser shall submit the information to the
15 vendor electronically within twenty-four hours of dispensation.
16 Beginning January 1, 2022, the vendor shall begin phasing in a
17 requirement that dispensers report patient dispensation
18 information in real time, with all dispensation information to be
19 submitted in real time by January 1, 2023. The joint oversight
20 task force may promulgate rules regarding alternative forms of
21 transmission or waivers of the time frame established under this
22 subsection due to unforeseen circumstances.

23 6. Beginning August 28, 2022, the vendor shall maintain an
24 individual's dispensation information obtained under this section
25 for a maximum of three years from the date of dispensation, after
26 which such information shall be deleted from the program.

27 7. (1) The vendor shall treat patient dispensation
28 information and any other individually identifiable patient

1 information submitted under this section as protected health
2 information under the federal Health Insurance Portability and
3 Accountability Act of 1996 (HIPAA), P.L. 104-191, and the
4 regulations promulgated thereunder. Such information shall only
5 be accessed and utilized in accordance with the privacy and
6 security provisions of HIPAA and the provisions of this section.

7 (2) Dispensation information and any other individually
8 identifiable patient information submitted under this section
9 shall be confidential and not subject to public disclosure under
10 chapter 610.

11 8. (1) The patient dispensation information submitted
12 under this section shall only be utilized for the provision of
13 health care services to the patient. Prescribers, dispensers,
14 and other health care providers shall be permitted to access a
15 patient's dispensation information collected by the vendor in
16 course of providing health care services to the patient. The
17 vendor shall provide dispensation information to the individual
18 patient, upon his or her request.

19 (2) The patient dispensation information submitted under
20 this section shall be shared with any health information exchange
21 operating in this state, upon the request of the health
22 information exchange. Charges assessed to the health information
23 exchange by the vendor shall not exceed the cost of the actual
24 technology connection or recurring maintenance thereof. Any
25 health information exchange receiving patient dispensation
26 information under this subdivision shall comply with the
27 provisions of subsection 7 of this section and such patient
28 dispensation information shall only be utilized in accordance

1 with the provisions of this section. For purposes of this
2 subdivision, "health information exchange" means the electronic
3 exchange of individually identifiable patient information among
4 unaffiliated organizations according to nationally-recognized
5 standards as administered by a health information organization,
6 which shall not include an organized health care arrangement, as
7 defined in 45 CFR 160.103, or a research institution that
8 oversees and governs the electronic exchange of individually
9 identifiable information among unaffiliated organizations for
10 research purposes only.

11 9. The dispensation information of MO HealthNet program
12 recipients submitted under this section may be shared with the MO
13 HealthNet division for purposes of providing the division and MO
14 HealthNet providers patient dispensation history and facilitating
15 MO HealthNet claims processing and information retrieval;
16 provided, that no patient dispensation information submitted
17 under this section shall be utilized for any purpose prohibited
18 under this section.

19 10. The joint oversight task force may provide data to
20 public and private entities for statistical, research, or
21 educational purposes only after removing information that could
22 be used to identify individual patients, prescribers, dispensers,
23 or persons who received dispensations from dispensers.

24 11. No patient dispensation information shall be provided
25 to local, state, or federal law enforcement or prosecutorial
26 officials, both in-state and out-of-state, or any regulatory
27 board, professional or otherwise, for any purposes other than
28 those explicitly set forth in HIPAA and any regulations

1 promulgated thereunder.

2 12. No dispensation information submitted under this
3 section shall be used by any local, state, or federal authority
4 to prevent an individual from owning or obtaining a firearm.

5 13. No dispensation information submitted under this
6 section shall be the basis for probable cause to obtain an arrest
7 or search warrant as part of a criminal investigation.

8 14. (1) A dispenser who knowingly fails to submit
9 dispensation information to the vendor as required under this
10 section, or who knowingly submits incorrect dispensation
11 information, shall be subject to an administrative penalty in the
12 amount of one thousand dollars for each violation. The penalty
13 shall be assessed through an order issued by the joint oversight
14 task force. Any person subject to an administrative penalty may
15 appeal to the administrative hearing commission under the
16 provisions of chapter 621.

17 (2) Any person who unlawfully and purposefully accesses or
18 discloses, or any person authorized to have patient dispensation
19 information under this section who purposefully discloses, such
20 information in violation of this section or purposefully uses
21 such information in a manner and for a purpose in violation of
22 this section is guilty of a class E felony.

23 15. (1) The provisions of this section shall supercede any
24 local laws, ordinances, orders, rules, or regulations enacted by
25 a county, municipality, or other political subdivision of this
26 state for the purpose of monitoring the prescription or
27 dispensation of prescribed controlled substances within the
28 state. Any such prescription drug monitoring program in

1 operation prior to August 28, 2020, shall cease operation within
2 this state when the vendor's program under this section is
3 available for utilization by prescribers and dispensers
4 throughout the state.

5 (2) The joint oversight task force may enter into an
6 agreement, or authorize the vendor to enter into an agreement,
7 with any prescription drug monitoring program operated by a
8 county, municipality, or other political subdivision of this
9 state prior to August 28, 2020, to transfer patient dispensation
10 information from the county, municipality, or other program to
11 the vendor's program created under this section; provided, that
12 such patient dispensation information shall be subject to the
13 provisions of this section.

14 16. The provisions of this section shall not apply to
15 persons licensed under chapter 340.

16 17. The joint oversight task force shall promulgate rules
17 and regulations to implement the provisions of this section. Any
18 rule or portion of a rule, as that term is defined in section
19 536.010, that is created under the authority delegated in this
20 section shall become effective only if it complies with and is
21 subject to all of the provisions of chapter 536 and, if
22 applicable, section 536.028. This section and chapter 536 are
23 nonseverable and if any of the powers vested with the general
24 assembly pursuant to chapter 536 to review, to delay the
25 effective date, or to disapprove and annul a rule are
26 subsequently held unconstitutional, then the grant of rulemaking
27 authority and any rule proposed or adopted after August 28, 2020,
28 shall be invalid and void.

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Representative Holly Rehder

Senator Tony Luetkemeyer