

HOUSE AMENDMENT NO. _____
TO
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Offered By

1 AMEND House Amendment No. _____ to Senate Bill No. 774, Page 2, Line 45, by inserting after
2 said line the following:

3
4 "590.650. 1. The provisions of this section shall be known and may be cited as "The John
5 Ashcroft Fourth Amendment Affirmation Act". As used in this section ["minority group" means
6 individuals of African, Hispanic, Native American or Asian descent] the following terms mean:

7 (1) "Benchmark", the number used as a basis of comparison in determining possible
8 disproportions in law enforcement activities, which shall only include the following:

9 (a) The benchmark for measuring disproportions in vehicle stops shall be the proportions of
10 drivers in racial or ethnic groups residing in a jurisdiction;

11 (b) The benchmark for measuring disproportions in post-stop activities shall be the racial or
12 ethnic group's proportion of stops; and

13 (c) The benchmark used to measure disproportions in hit rates shall be the group proportions
14 of drivers searched;

15 (2) "Consent search", a search authorized by the consent of the individual, not by probable
16 cause;

17 (3) "Discriminatory policing", circumstances in which the peace officer's actions are based
18 in whole or in part on the real or perceived race, ethnicity, religious beliefs, gender, English
19 language proficiency, status as a person with a disability, or a person's national origin rather than
20 upon specific and articulable facts which, taken together with rational inferences from those facts,
21 reasonably indicate criminal activity. "Discriminatory policing" does not include investigations of
22 alleged crimes when law enforcement must seek out suspects who match a specifically delineated
23 description;

24 (4) "Hit rate", the rate of searches in which contraband is found. The hit rate is calculated
25 by dividing the number of searches that yield contraband by the total number of searches. Hit rate
26 may be calculated for individual officers, agencies, or multiple agencies;

27 (5) "Investigative stop", any stop, by a peace officer, of a motor vehicle based on reasonable
28 suspicion or probable cause and not a motor vehicle violation. Investigative stops can involve calls
29 for service, stops conducted in support of an agency investigation, stops conducted because of a
30 peace officer's observations, stops made at a sobriety checkpoint or other road block, or other
31 investigatory stops;

32 (6) "Minority group", individuals of African, Hispanic, Native American, or Asian descent;

33 (7) "Ratio of disparity", the ratio of the rate of stops or other peace officer activities for a
34 nonwhite group as compared to the rate for the white group. The ratio of disparity for the white

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1 group shall be the white group rate compared to the rate for nonwhite groups;

2 (8) "Significant disproportion", a ratio of disparity that differs significantly from the overall
 3 state ratio of disparity for any minority group for that category of peace officer activity. The
 4 attorney general shall determine what deviation from the overall state ratio of disparity warrants
 5 further scrutiny after considering factors other than discrimination. The attorney general shall find
 6 any ratio of disparity that is over one hundred twenty-five percent of the overall state disparity for
 7 any minority group for that category of peace officer activity to be a significant disproportion.

8 2. Each time a peace officer stops a driver of a motor vehicle, that officer shall report at
 9 least the following information to the law enforcement agency that employs the officer:

10 (1) The age, gender and race or minority group of the individual stopped;

11 (2) Whether the driver resides in the jurisdiction of the stop;

12 (3) The reasons for the stop. Reasons for an investigative stop may include, but are not
 13 limited to, calls for service, stops conducted in support of an agency investigation, stops conducted
 14 because of a peace officer's observations, and stops made at a sobriety checkpoint or other road
 15 block;

16 ~~[(3)]~~ (4) Whether a search was conducted as a result of the stop;

17 ~~[(4)]~~ (5) If a search was conducted, whether the individual consented to the search, how the
 18 individual's consent was documented, the probable cause for the search, whether the person was
 19 searched, whether the person's property was searched, and the duration of the search;

20 ~~[(5)]~~ (6) Whether any contraband was discovered in the course of the search and the type of
 21 any contraband discovered;

22 ~~[(6)]~~ (7) Whether any warning or citation was issued as a result of the stop;

23 ~~[(7)]~~ (8) If a warning or citation was issued, the violation charged or warning provided;

24 ~~[(8)]~~ (9) Whether an arrest was made as a result of either the stop or the search;

25 ~~[(9)]~~ (10) If an arrest was made, the crime charged; ~~and]~~

26 ~~[(10)]~~ (11) The location of the stop; ~~and]~~

27 (12) The municipal or state infraction for which the individual was stopped.

28
 29 Such information ~~[may]~~ shall be ~~[reported using a format determined by the department of public~~
 30 ~~safety which uses existing citation and report forms]~~ submitted to the attorney general as a single
 31 report indicating for each traffic stop the required information on the driver and stop. The format of
 32 the report shall be determined by the attorney general. No personnel information shall be disclosed.

33 3. (1) Each law enforcement agency shall compile the data described in subsection 2 of this
 34 section for the calendar year ~~[into a]~~ and send the stop report to the attorney general.

35 (2) Each law enforcement agency shall submit the stop report to the attorney general no
 36 later than March first of the following calendar year.

37 (3) The attorney general shall determine the format that all law enforcement agencies shall
 38 use to submit the report. The attorney general may allow the department of public safety to extract
 39 the data from other reports filed by law enforcement agencies.

40 4. (1) The attorney general shall analyze the annual stop reports of law enforcement
 41 agencies required by this section and submit a report of the findings to the governor, the general
 42 assembly and each law enforcement agency no later than June first of each year.

43 (2) The report shall identify situations in which data submitted by agencies indicate that
 44 racial and ethnic groups are disproportionately affected by law enforcement activity so that further
 45 analysis may be conducted to determine whether peace officers are engaging in discriminatory
 46 policing.

47 (3) The report shall provide group ratios of disparity for all categories of stops, poststop
 48 activities, searches, and contraband found, using appropriate benchmarks as defined in subsection 1
 49 of this section.

1 (4) The report of the attorney general shall include at least the following information for
2 each agency and for the state overall:

3 (a) The total number of vehicles stopped by peace officers during the previous calendar
4 year;

5 (b) The number and percentage of stopped motor vehicles that were driven by members of
6 each particular minority group;

7 (c) ~~[A comparison of the percentage of stopped motor vehicles driven by each minority~~
8 ~~group and the percentage of the state's population that each minority group comprises]~~ Ratios of
9 disparity for all categories of stops, post-stop activities, searches, and contraband using appropriate
10 benchmarks as defined in subsection 1 of this section; and

11 (d) A compilation of the information reported by law enforcement agencies pursuant to
12 subsection 2 of this section.

13 5. ~~(1)~~ Each law enforcement agency shall adopt a policy on ~~[race-based traffic stops]~~
14 discriminatory policing that:

15 ~~[(1)]~~ (a) ~~Prohibits [the practice of routinely stopping members of minority groups for~~
16 ~~violations of vehicle laws as a pretext for investigating other violations of criminal law]~~
17 discriminatory policing;

18 ~~[(2)]~~ (b) Provides for ~~[periodic]~~ annual reviews by the law enforcement agency of the
19 annual report of the attorney general required by subsection 4 of this section that:

20 ~~[(a)]~~ a. Determine whether any peace officers of the law enforcement agency have a pattern
21 of stopping members of minority groups for violations of vehicle laws in a number disproportionate
22 to the population of minority groups residing or traveling within the jurisdiction of the law
23 enforcement agency; and

24 ~~[(b)]~~ b. If the review reveals a pattern, require an investigation to determine whether any
25 peace officers of the law enforcement agency ~~[routinely stop members of minority groups for~~
26 ~~violations of vehicle laws as a pretext for investigating other violations of criminal law; and]~~
27 engaged in discriminatory policing;

28 c. Include a review of complaints received by the law enforcement agency and a breakdown
29 of which complaints were verified, found to be unfounded, remain active, and what steps were taken
30 to address verified complaints. The review of complaints shall indicate the number of complaints
31 alleging discriminatory policing that a law enforcement agency received; and

32 d. The results of the review shall be made public, however, no personnel information shall
33 be disclosed; and

34 ~~[(3)]~~ (c) Provides for appropriate discipline, up to and including dismissal, counseling, and
35 training of any peace officer found to have engaged in [race-based traffic stops] discriminatory
36 policing within ninety days of the review.

37
38 The course or courses of instruction and the guidelines shall stress understanding and respect for
39 racial and cultural differences, cultural competency, and development of effective, noncombative
40 methods of carrying out law enforcement duties in a racially and culturally diverse environment.

41 (2) Each policy shall be in writing and accessible by the public. The attorney general shall
42 certify that the discriminatory policing policy of each agency is substantially equivalent to the
43 requirements of this subsection.

44 (3) Each policy shall put in place procedures to eliminate discriminatory policing.

45 6. Each law enforcement agency shall establish policies to eliminate discriminatory policing
46 in the administration of consent searches. The procedures shall include the following:

47 (1) A peace officer shall have specific and articulable facts about the individual that, taken
48 together with rational inferences from those facts, lead the peace officer to reasonably believe a
49 search is needed;

1 (2) The peace officer shall document, in writing, such specific articulable facts about the
2 circumstances leading to the request for consent in individual searches and if multiple searches take
3 place under the same circumstances at or near the same time;

4 (3) Prior to requesting consent for a search, a peace officer shall communicate orally or in
5 writing, in a language that the person being questioned clearly understands, that the person's consent
6 must be voluntary, that the voluntary consent authorizes the search even if the peace officer does not
7 have probable cause to search, that the lawfulness of the search cannot be challenged in court if
8 consent is given, and that the person has the right to refuse the request to search;

9 (4) After providing such advisement, a peace officer shall obtain voluntary written or
10 recorded audio or video consent to the search;

11 (5) The peace officer shall document whether the person from whom the search was
12 requested provided written consent, if that consent was recorded by audio or video, or whether
13 consent was denied, and the law enforcement agency will submit this data for compilation in the
14 attorney general's vehicle stop report;

15 (6) The peace officer shall not ask for consent when he or she has probable cause to conduct
16 a search;

17 (7) Any evidence obtained as a result of a search prohibited by this section shall be
18 inadmissible in any judicial proceeding; and

19 (8) Nothing contained in this subsection shall be construed to preclude a search based upon
20 probable cause.

21 7. (1) If a law enforcement agency fails to comply with the provisions of this section, the
22 governor may withhold any state funds appropriated to the noncompliant law enforcement agency.

23 (2) If a law enforcement agency's data shows for three consecutive years a significant
24 disproportion, the attorney general shall study the efforts of the law enforcement agency
25 to decrease its disproportion during the prior three years.

26 (3) If a law enforcement agency fails to provide documentation to the attorney general that
27 proves the agency's significant disproportions cannot be attributed to discriminatory policing, the
28 agency shall be subject to review for a period of three years.

29 (4) Documentation provided to the attorney general to analyze significant disproportions
30 shall be made public to the extent permitted by law.

31 (5) If a law enforcement agency subject to review shows a significant disproportion in its
32 data after its first year under review and the attorney general's study determines that the law
33 enforcement agency cannot show good-faith efforts to remedy the significant disproportion, the
34 attorney general shall require changes in the agency's policies and practices, including techniques
35 for identifying problem officers, requirements that an officer's ratios of disparity along with any
36 mitigating circumstances be a part of the record used to evaluate promotions and reassignments,
37 training of supervisors in the skills necessary to eliminate discriminatory policing, and increasing
38 the quality and quantity of officer training related to discriminatory policing. The attorney general's
39 office shall work with other state agencies to provide financial assistance and expertise to facilitate
40 these changes.

41 (6) If a law enforcement agency continues to show a significant disproportion in its data at
42 the close of its three-year review period and the attorney general's study determines that the
43 significant disproportion can be attributed in whole or in part to discriminatory policing, the attorney
44 general shall evaluate whether the agency is making a good-faith effort to achieve
45 nondiscriminatory policing. As a minimum penalty, the agency shall remain under review, with
46 ongoing attorney general oversight, until such time as the attorney general determines that
47 discriminatory policing is no longer a cause of the significant disproportion. As a maximum
48 penalty, or after six years of review, the attorney general shall order that the governing body or
49 jurisdiction that the law enforcement agency serves be required, from that point forward, to forfeit

1 twenty-five percent of its annual general operating revenue received from fines, bond forfeitures,
2 and court costs for traffic violations, including amended charges for any traffic violations. The
3 forfeited amount shall be paid to the general revenue fund of the state of Missouri, to be designated
4 as additional funds for the peace officers standards and training commission. This penalty shall
5 continue until such time as the attorney general determines that discriminatory policing is no longer
6 a cause of the significant proportion.

7 (7) A law enforcement agency may petition the attorney general to evaluate the agency's
8 vehicle stops report data using a different benchmark. The attorney general shall determine
9 appropriate benchmarks used in his or her evaluation of the data. The attorney general shall note in
10 his or her annual report if an alternative benchmark was granted and the reasons for using the
11 alternative benchmark.

12 [7.] 8. Each law enforcement agency in this state may utilize federal funds from community-
13 oriented policing services grants or any other federal sources to equip each vehicle used for traffic
14 stops with a video camera and voice-activated microphone or to purchase body cameras.

15 [8. A peace officer who stops a driver of a motor vehicle pursuant to a lawfully conducted
16 sobriety check point or road block shall be exempt from the reporting requirements of subsection 2
17 of this section.]"; and

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19 Further amend said bill by amending the title, enacting clause, and intersectional references
20 accordingly.

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22 THIS AMENDS 4211S01.01H