

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0868-03
Bill No.: HCS for HB 339
Subject: Elections
Type: Original
Date: March 16, 2015

Bill Summary: This proposal changes the law on verification of voter eligibility.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
General Revenue	(\$3,015,495)	(\$203,353)	(\$183,753)
Total Estimated Net Effect on General Revenue	(\$3,015,495)	(\$203,353)	(\$183,753)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
 This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of the Secretary of State (SOS)** assume this proposal removes the provision from §115.427, RSMo., that "a copy of a current utility bill, bank statement, government check, paycheck, or other government document that contains the name and address of the voter" may be used as identification in order to receive a ballot. While the language of this bill no longer requires the Secretary of State and/or local election authorities to provide advance notice of the personal identification documents required to vote, the Secretary of State will provide advance notice of the personal identification documents required.

For fiscal year 2016 advance notice advertisements will be provided prior to the Presidential Primary and April 2016 elections. For fiscal year 2017 advance notice advertisements will be provided to voters prior to the August 2016 and November 2016 elections. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

Assumptions include:

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$203,284
Cable television ad to run twice every day for eight weeks-	\$299,472
TV and Radio ad to run through broadcast media-	<u>\$497,311</u>
Total-	\$1,002,067

Upon enactment of this legislation, the Secretary of State will send a mailer to all registered voters to notify them of the identification requirements at a cost of \$2,003,628. A similar mailer will be sent before the 2016 Primary Election. For all other elections, the Secretary of State's office will send mailings to newly registered voters prior to each election. Based on the estimated 355,007 newly registered voters in 2014, this mailer could cost \$173,953.

Mailing to all registered voters:

4,089,038 registered voters x \$0.49 postage, printing and processing= \$2,003,628

Mailing to newly registered voters prior to each election:

355,007 new registered voters x \$0.49 postage, printing and processing = \$173,953

ASSUMPTION (continued)

Implementation of this measure's provisions imposes new requirements on election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. Whether the notice requirements fall on the Secretary of State or local election authorities, due to language in this proposal mandating reimbursement of these new costs, it will be necessary for the Secretary of State's office to request appropriation for these costs. §115.430 RSMo requires the Secretary of State to provide provisional ballot envelopes to local election authorities. This bill and any companion joint resolution will increase the number of elections in which provisional ballots are available and the number of provisional ballots that will be cast. Based on previous history, the Secretary of State will require additional funding for printing provisional ballot envelopes in the amount of \$9,800 per election.

Furthermore, any new state mandates must be funded as additional responsibilities under Article X, section 21 of the Missouri Constitution.

The identification requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general elections in August and November of even numbered years, there are additional days available for public elections in February, March and in August and November of odd numbered years, which are used only as needed.

In summary, the SOS assumes a cost of:

- In FY 2016 - \$4,027,362 (\$1,002,067 (x2) of radio and TV advertisements in March 2016 and again in April 2016; \$2,003,628 of mailings; and \$9,800 (x2) of provisional ballots in March and April);
- In FY 2017 - \$4,220,915 (\$1,002,067 (x2) of radio and TV advertisements in August 2016 and November 2016; \$2,003,628 of mailings in August 2016; \$173,953 of mailings in April 2017; and \$9,800 (x4) of provisional ballots in August and November of 2016 as well as February and April of 2017); and
- In FY 2018 - \$183,753 (\$173,953 of mailings in April 2018 and \$9,800 of provisional ballots in April 2018)

Oversight notes that this proposal does not require the SOS to provide advance notice advertisements. Therefore, Oversight will only reflect advance notice advertisement costs (both a radio and TV campaign costing \$1,002,067 as well as a mass mailing costing \$2,003,628) in FY 2016. Oversight will also reflect SOS's estimated costs of provisional ballots as well as mailings to newly registered voters.

ASSUMPTION (continued)

Officials at the **Platte County Board of Election Commission** assume the cost to update poll site signage should be around \$500.

Officials at the **Kansas City Board of Election Commission** assume the impact of this proposal would be about \$50,000. Election workers would need to be re-trained and the public educated through the media.

Oversight assumes the impact of this proposal to the local election authorities would be minimal and therefore, could be absorbed with existing resources.

Officials at the **Department of Revenue**, the **Jackson County Board of Election Commission**, and the **St. Louis County Board of Election Commission** each assume no fiscal impact from this proposal to their organizations.

Oversight assumes this proposal outlines the types of identification that can be presented to local election authorities. One such type of identification that can be used is issued by the local election authority (voter identification certificate). This type of identification is already provided to voters by the local election authorities at no cost. Therefore, Oversight assumes this proposal will have no fiscal impact to the state.

<u>FISCAL IMPACT - State Government</u>	FY 2016 (10 Mos.)	FY 2017	FY 2018
GENERAL REVENUE			
<u>Costs - SOS</u>			
Provisional Ballots	(\$9,800)	(\$29,400)	(\$9,800)
Public Service Announcements	(\$1,002,067)	\$0	\$0
Mailings to Voters	<u>(\$2,003,628)</u>	<u>(\$173,953)</u>	<u>(\$173,953)</u>
<u>Total Costs - SOS</u>	<u>(\$3,015,495)</u>	<u>(\$203,353)</u>	<u>(\$183,753)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>(\$3,015,495)</u>	<u>(\$203,353)</u>	<u>(\$183,753)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2016 (10 Mos.)	FY 2017	FY 2018
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

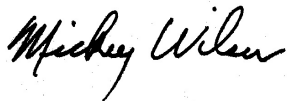
FISCAL DESCRIPTION

This bill changes the law on verification of voter eligibility.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Department of Revenue
Kansas City Board of Election Commission
Platte County Board of Election Commission
Jackson County Board of Election Commission
St. Louis County Board of Election Commission



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