

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6296-01
Bill No.: HCR 53
Subject: General Assembly; Secretary of State; Constitutional Amendments
Type: Original
Date: April 2, 2012

Bill Summary: This proposal submits a revised Summary Statement for House Committee Substitute No. 2 for Senate Joint Resolution No. 2 to the Secretary of State.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Total Estimated Net Effect on FTE	0	0	0

Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2013	FY 2014	FY 2015
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Missouri Governor's Office, Missouri House of Representatives, Missouri Senate and Attorney General's Office** assume there will be no fiscal impact to their agencies.

Officials from the **Secretary of State's Office (SOS)** assume implementation of the advance voting provisions of SJR 2 as amended by HCR 53 would require local election authorities to establish advance voting centers based on population for all statewide and federal primary and general elections.

Based on the 2010 census population numbers and previous legislative proposals, implementation could require at least 20 additional voting centers for advance voting for a cost of \$84,240 per election.

Assumptions include:

Each advance voting center would be staffed by four election judges paid \$9 per hour for the 82 hours that they will be open for advance voting - a total of \$59,040 per election.

Election authorities would incur ongoing costs for maintenance of the voting centers, including rent, utilities, and broadband internet service, in the approximate amount of \$1,260 per voting center for one month or a total of \$25,200 per election.

Local election authorities would also incur one-time costs for the purchase of equipment necessary for advance voting at the voting centers, including accessible voting machines for disabled voters, laptop computers and printers.

Assumptions include:

1 accessible voting machine per satellite site = \$5,000

2 Laptop computers per satellite site = \$1,600

1 printer per satellite site = \$7,500

\$14,000 per voting center multiplied by 20 voting centers = \$282,000 initial start up costs.

Based on previous legislative proposal, implementation of the identification provisions of SJR 2 as amended by HCR 53 could require the Secretary of State to provide advance notice of the personal ID documents required to vote. The advance notice provided by the SOS would include at a "minimum the use of advertisements and public service announcements in print, broadcast television, radio, and cable television media."

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ASSUMPTION (continued)

For fiscal year 2013 advance notice advertisements will be provided upon approval by the voters of the constitutional amendment and enactment of implementing legislation and prior to the April 2013 election. For fiscal year 2014 advance notice advertisements will be provided to voters prior to the April 2014 election. For fiscal year 2015 advance notice advertisements will be provided to voters prior to the August 2014 and November 2014 elections. For all subsequent years advance notice advertisements will be provided to voters prior to each federal primary and general election.

Assumptions include:

Production of radio and TV public service announcements - \$2,000
Print ad to run twice before an election - \$203,284
Cable television ad to run twice everyday for eight weeks - \$299,472
TV and Radio ad to run through broadcast media - \$497,311
Total - \$1,002,067

Upon enactment of implementing legislation, the Secretary of State will send a mailer to all registered voters to notify them of the new identification requirements at a cost of \$1,737,748. A similar mailer will be sent before the 2014 Primary Election. For all other elections, the Secretary of State's office will send mailings to newly registered voters prior to each election. Based on the estimated 375,680 newly registered voters in 2010, this mailer could cost \$157,786.

Assumptions include:

Mailing to all registered voters:
4,137,495 registered voters x \$0.42 postage, printing and processing = \$1,737,748
Mailing to newly registered voters prior to each election:
375,680 new registered voters x \$0.42 postage, printing and processing =
\$157,786

Implementation of this measure's provisions imposes new requirements on local election authorities in notifications, additional provisional ballots, training, affidavits and processes with regard to notifying and processing voters. These new state mandates must be funded as additional responsibilities under Article X, section 21 of the Missouri Constitution.

The photo ID requirements are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. In addition to the general municipal election each April and the primary and general election in August and November of even numbered years, there are additional days available for public elections in February and in August and November of odd numbered years, which are used only as needed.

ASSUMPTION (continued)

Oversight assumes the cost of this proposal is included in the original proposal, Truly Agreed To and Finally Passed HCS #2 for SJR 2, L.R. 0282-05 (FY 2012). This proposal is a revised summary statement for the original proposal. **Oversight** stated in the original proposal (Truly Agreed To and Finally Passed HCS #2 for SJR 2, L.R. 0282-05 (FY 2012)) the next scheduled general election is in November 2012 (FY 2014). It is assumed, the subject within this proposal, could be on that ballot; however, it could also be on a special election if called for by the Governor.

<u>FISCAL IMPACT - State Government</u>	FY 2013 (10 Mo.)	FY 2014	FY 2015
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2013 (10 Mo.)	FY 2014	FY 2015
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

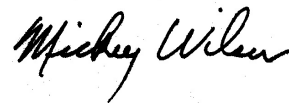
The proposed legislation submits a revised Summary Statement of House Committee Substitute No. 2 for Senate Joint Resolution No. 2 to the Secretary of State.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Secretary of State's Office
Governor's Office
Missouri House of Representatives
Missouri Senate



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Director
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