

FIRST REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
HOUSE BILL NO. 207
91ST GENERAL ASSEMBLY

Reported from the Committee on Public Safety, Law Enforcement and Veteran Affairs, February 13, 2001, with recommendation that the House Committee Substitute for House Bill No. 207 Do Pass.

TED WEDEL, Chief Clerk

0590L.02C

AN ACT

To repeal section 313.835, RSMo 2000, relating to gaming activities, and to enact in lieu thereof one new section relating to the veterans' commission capital improvement trust fund, with an emergency clause.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 313.835, RSMo 2000, is repealed and one new section enacted in lieu thereof, to be known as section 313.835, to read as follows:

313.835. 1. All revenue received by the commission from license fees, penalties, administrative fees, reimbursement by any excursion gambling boat operators for services provided by the commission and admission fees authorized pursuant to the provisions of sections 313.800 to 313.850, except that portion of the admission fee, not to exceed one cent, that may be appropriated to the compulsive gamblers fund as provided in section 313.820, shall be deposited in the state treasury to the credit of the "Gaming Commission Fund" which is hereby created for the sole purpose of funding the administrative costs of the commission, subject to appropriation. Moneys deposited into this fund shall not be considered proceeds of gambling operations. Moneys deposited into the gaming commission fund shall be considered state funds pursuant to article IV, section 15 of the Missouri Constitution. All interest received on the gaming commission fund shall be credited to the gaming commission fund. In each fiscal year, total revenues to the gaming commission fund for the preceding fiscal year shall be compared to total expenditures and transfers from the gaming commission fund for the preceding fiscal year. The remaining net proceeds in the gaming commission fund shall be distributed in the

EXPLANATION — Matter enclosed in bold faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

15 following manner:

16 (1) The first five hundred thousand dollars shall be appropriated on a per capita basis to
17 cities and counties that match the state portion and have demonstrated a need for funding
18 community neighborhood organization programs for the homeless and to deter gang-related
19 violence and crimes;

20 (2) The remaining net proceeds in the gaming commission fund for fiscal year 1998 and
21 prior years shall be transferred to the "Veterans' Commission Capital Improvement Trust Fund",
22 as hereby created in the state treasury. The state treasurer shall administer the veterans'
23 commission capital improvement trust fund, and the moneys in such fund shall be used solely,
24 upon appropriation, by the Missouri veterans' commission for:

25 (a) The construction, maintenance or renovation or equipment needs of veterans' homes
26 in this state;

27 (b) The construction, maintenance, renovation, equipment needs and operation of
28 veterans' cemeteries in this state;

29 (c) Fund transfers to Missouri veterans' homes fund established pursuant to the
30 provisions of section 42.121, RSMo, as necessary to maintain solvency of the fund; [and]

31 (d) Fund transfers to any municipality with a population greater than four hundred
32 thousand and located in part of a county with a population greater than six hundred thousand in
33 this state which has established a fund for the sole purpose of the restoration, renovation and
34 maintenance of a memorial or museum or both dedicated to World War I. Appropriations from
35 the veterans' commission capital improvement trust fund to such memorial fund shall be
36 provided only as a one-time match for other funds devoted to the project and shall not exceed
37 five million dollars. Additional appropriations not to exceed ten million dollars total may be
38 made from the veterans' commission capital improvement trust fund as a match to other funds
39 for the new construction or renovation of other facilities dedicated as veterans' memorials in the
40 state. All appropriations for renovation, new construction, reconstruction, and maintenance of
41 veterans' memorials shall be made only for applications received by the Missouri veterans'
42 commission prior to July 1, 2004; **and**

43 (e) **The issuance of matching fund grants for veterans service officer programs to**
44 **any federally-chartered veterans' organization that is certified by the Veterans**
45 **Administration to process veteran claims within the Veterans Administration System;**
46 **provided that such veterans' organization has maintained a veterans service officer**
47 **presence within the state of Missouri for the three-year period immediately preceding the**
48 **issuance of any such grant. A total of seven hundred fifty thousand dollars in grants shall**
49 **be made available annually with grants being issued in July of each year. Application for**
50 **the matching grants shall be made through and approved by the Missouri veterans**

51 **commission based on the requirements established by the commission.**

52

53 Any interest which accrues to the fund shall remain in the fund and shall be used in the same
54 manner as moneys which are transferred to the fund pursuant to this section. Notwithstanding
55 the provisions of section 33.080, RSMo, to the contrary, moneys in the veterans' commission
56 capital improvement trust fund at the end of any biennium shall not be transferred to the credit
57 of the general revenue fund;

58 (3) The remaining net proceeds in the gaming commission fund for fiscal year 1999 and
59 each fiscal year thereafter shall be distributed as follows:

60 (a) Three million dollars shall be transferred to the veterans' commission capital
61 improvement trust fund;

62 (b) Three million dollars shall be transferred to the Missouri national guard trust fund
63 created in section 41.214, RSMo;

64 (c) Three million dollars shall be transferred to the Missouri college guarantee fund,
65 established pursuant to the provisions of section 173.248, RSMo, and additional moneys as
66 annually appropriated by the general assembly shall be appropriated to such fund;

67 (d) Subject to appropriations, one hundred percent of remaining net proceeds in the
68 gaming commission fund except as provided in paragraph (l) of this subdivision, shall be
69 transferred to the "Early Childhood Development, Education and Care Fund" which is hereby
70 created to give parents meaningful choices and assistance in choosing the child-care and
71 education arrangements that are appropriate for their family. All interest received on the fund
72 shall be credited to the fund. Notwithstanding the provisions of section 33.080, RSMo, moneys
73 in the fund at the end of any biennium shall not be transferred to the credit of the general revenue
74 fund. Any moneys deposited in such fund shall be used to support programs that prepare
75 children prior to the age in which they are eligible to enroll in kindergarten, pursuant to section
76 160.053, RSMo, to enter school ready to learn. All moneys deposited in the early childhood
77 development, education and care fund shall be annually appropriated for voluntary, early
78 childhood development, education and care programs serving children in every region of the
79 state not yet enrolled in kindergarten;

80 (e) No less than sixty percent of moneys deposited in the early childhood development,
81 education and care fund shall be appropriated as provided in this paragraph to the department of
82 elementary and secondary education and to the department of social services to provide early
83 childhood development, education and care programs through competitive grants to, or contracts
84 with, governmental or private agencies. Eighty percent of such moneys pursuant to the
85 provisions of this paragraph and additional moneys as appropriated by the general assembly shall
86 be appropriated to the department of elementary and secondary education and twenty percent of

87 such moneys pursuant to the provisions of this paragraph shall be appropriated to the department
88 of social services. The departments shall provide public notice and information about the grant
89 process to potential applicants.

90 a. Grants or contracts may be provided for:

91 (i) Start-up funds for necessary materials, supplies, equipment and facilities; and

92 (ii) Ongoing costs associated with the implementation of a sliding parental fee schedule
93 based on income;

94 b. Grant and contract applications shall, at a minimum, include:

95 (i) A funding plan which demonstrates funding from a variety of sources including
96 parental fees;

97 (ii) A child development, education and care plan that is appropriate to meet the needs
98 of children;

99 (iii) The identity of any partner agencies or contractual service providers;

100 (iv) Documentation of community input into program development;

101 (v) Demonstration of financial and programmatic accountability on an annual basis;

102 (vi) Commitment to state licensure within one year of the initial grant, if funding comes
103 from the appropriation to the department of elementary and secondary education and
104 commitment to compliance with the requirements of the department of social services, if funding
105 comes from the department of social services; and

106 (vii) With respect to applications by public schools, the establishment of a parent
107 advisory committee within each public school program;

108 c. In awarding grants and contracts pursuant to this paragraph, the departments may give
109 preference to programs which:

110 (i) Are new or expanding programs which increase capacity;

111 (ii) Target geographic areas of high need, namely where the ratio of program slots to
112 children under the age of six in the area is less than the same ratio statewide;

113 (iii) Are programs designed for special needs children;

114 (iv) Are programs that offer services during nontraditional hours and weekends; or

115 (v) Are programs that serve a high concentration of low-income families;

116 d. Beginning on August 28, 1998, the department of elementary and secondary education
117 and the department of social services shall initiate and conduct a four-year study to evaluate the
118 impact of early childhood development, education and care in this state. The study shall consist
119 of an evaluation of children eligible for moneys pursuant to this paragraph, including an
120 evaluation of the early childhood development, education and care of those children participating
121 in such program and those not participating in the program over a four-year period. At the
122 conclusion of the study, the department of elementary and secondary education and the

123 department of social services shall, within ninety days of conclusion of the study, submit a report
124 to the general assembly and the governor, with an analysis of the study required pursuant to this
125 subparagraph, all data collected, findings, and other information relevant to early childhood
126 development, education and care;

127 (f) No less than ten percent of moneys deposited in the early childhood development,
128 education and care fund shall be appropriated to the department of social services to provide
129 early childhood development, education and care programs through child development,
130 education and care certificates to families whose income does not exceed one hundred
131 eighty-five percent of the federal poverty level in the manner pursuant to 42 U.S.C.
132 9858c(c)(2)(A) and 42 U.S.C. 9858n(2) for the purpose of funding early childhood development,
133 education and care programs as approved by the department of social services. At a minimum,
134 the certificate shall be of a value per child which is commensurate with the per child payment
135 under item (ii) of subparagraph a. of paragraph (e) of this subdivision pertaining to the grants or
136 contracts. On February first of each year the department shall certify the total amount of child
137 development, education and care certificates applied for and the unused balance of the funds
138 shall be released to be used for supplementing the competitive grants and contracts program
139 authorized pursuant to paragraph (e) of this subdivision;

140 (g) No less than ten percent of moneys deposited in the early childhood development,
141 education and care fund shall be appropriated to the department of social services to increase
142 reimbursements to child-care facilities for low-income children that are accredited by a
143 recognized, early childhood accrediting organization;

144 (h) No less than ten percent of the funds deposited in the early childhood development,
145 education and care fund shall be appropriated to the department of social services to provide
146 assistance to eligible parents whose family income does not exceed one hundred eighty-five
147 percent of the federal poverty level who wish to care for their children under three years of age
148 in the home, to enable such parent to take advantage of early childhood development, education
149 and care programs for such parent's child or children. At a minimum, the certificate shall be of
150 a value per child which is commensurate with the per child payment under item (ii) of
151 subparagraph a. of paragraph (e) of this subdivision pertaining to the grants or contracts. The
152 department of social services shall provide assistance to these parents in the effective use of early
153 childhood development, education and care tools and methods;

154 (i) In setting the value of parental certificates under paragraph (f) of this subdivision and
155 payments under paragraph (h) of this subdivision, the department of social services may increase
156 the value based on the following:

157 a. The adult caretaker of the children successfully participates in the parents as teachers
158 program pursuant to the provisions of sections 178.691 to 178.699, RSMo, a training program

159 provided by the department on early childhood development, education and care, the home-based
160 Head Start program as defined in 42 U.S.C. 9832 or a similar program approved by the
161 department;

162 b. The adult caretaker consents to and clears a child abuse or neglect screening pursuant
163 to subdivision (1) of subsection 2 of section 210.152, RSMo; and

164 c. The degree of economic need of the family;

165 (j) The department of elementary and secondary education and the department of social
166 services each shall by rule promulgated pursuant to chapter 536, RSMo, establish guidelines for
167 the implementation of the early childhood development, education and care programs as
168 provided in paragraphs (e) through (i) of this subdivision;

169 (k) Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that
170 is promulgated under the authority delegated in paragraph (j) of this subdivision shall become
171 effective only if the agency has fully complied with all of the requirements of chapter 536,
172 RSMo, including but not limited to, section 536.028, RSMo, if applicable, after August 28, 1998.
173 All rulemaking authority delegated prior to August 28, 1998, is of no force and effect and
174 repealed as of August 28, 1998, however, nothing in this section shall be interpreted to repeal
175 or affect the validity of any rule adopted or promulgated prior to August 28, 1998. If the
176 provisions of section 536.028, RSMo, apply, the provisions of this section are nonseverable and
177 if any of the powers vested with the general assembly pursuant to section 536.028, RSMo, to
178 review, to delay the effective date, or to disapprove and annul a rule or portion of a rule are held
179 unconstitutional or invalid, the purported grant of rulemaking authority and any rule so proposed
180 and contained in the order of rulemaking shall be invalid and void, except that nothing in this
181 act shall affect the validity of any rule adopted and promulgated prior to August 28, 1998;

182 (l) When the remaining net proceeds, as such term is used pursuant to paragraph (d) of
183 this subdivision, in the gaming commission fund annually exceeds twenty-seven million dollars,
184 one and one-half million dollars of such proceeds shall be transferred annually, subject to
185 appropriation, to the Missouri college guarantee fund, established pursuant to the provisions of
186 section 173.248, RSMo.

187 2. Upon request by the veterans' commission, the general assembly may appropriate
188 moneys from the veterans' commission capital improvements trust fund to the Missouri national
189 guard trust fund to support the activities described in section 41.958, RSMo.

Section B. Because immediate action is necessary to provide funding for veterans'
2 services, section A of this act is deemed necessary for the immediate preservation of the public
3 health, welfare, peace and safety, and is hereby declared to be an emergency act within the
4 meaning of the constitution, and section A of this act shall be in full force and effect upon its
5 passage and approval.